

## Message Text

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ACTION SP-02

INFO OCT-01 EA-07 IO-13 ISO-00 FEA-01 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 ACDA-07 AGR-05

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DOT-00 EB-07 EPA-01 ERDA-05 FMC-01 TRSE-00 H-02

INR-07 INT-05 JUSE-00 L-03 NSC-05 NSF-01 OES-06

OMB-01 PA-01 PM-04 PRS-01 SS-15 SAL-01 AF-08 ARA-06

EUR-12 NEA-10 /152 W

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O 040410Z AUG 76

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 1328

INFO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L TOKYO 11692

USUN FOR LOS DEL

E.O. 11652: GDS

TAGS: PLOS, JA

SUBJECT: SECRETARY'S MESSAGE ON LOS 2ND NEW YORK SESSION

REFS: A. STATE 190812; B. TOKYO 11676

SUMMARY: CHARGE DELIVERED FOREIGN MINISTER MIYAZAWA SECRETARY'S LETTER LATE AFTERNOON OF AUG 3 AND MADE ORAL POINTS PER REF A. IN REPLY, MIYAZAWA TERMED PRESENT LOS SESSION "MAKE OR BREAK POINT" AND ASKED CHARGE TO ASSURE SECRETARY THAT HE MAY BE SURE OF JAPAN'S SUPPORT, AS NO DOUBT HE HAS BEEN. NOTING THAT HIS CHIEF ADVISORS ON LOS MATTERS ARE PESSIMISTIC ON CHANCES OF A BREAKTHROUGH AT THIS SESSION, MIYAZAWA TWICE UNDERScoreD NEED FOR "REAL LEADERSHIP," AND HE DECLARED THAT "IF  
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SUCCESS IS NOT POSSIBLE, I'LL DO ANYTHING IN MY POWER

TO BRING IT ABOUT." END SUMMARY.

1. CHARGE MET WITH FON MIN MIYAZAWA ON AFTERNOON OF AUG 3 TO DELIVER LETTER FROM SECRETARY STRESSING IMPORTANCE OF COOPERATIVE EFFORT TO SECURE SUCCESSFUL CONCLUSION OF LOS TREATY IN NEAR FUTURE. CHARGE MADE ORAL POINTS AS INSTRUCTED REF A, PARA 2, AND FURTHER NOTED WITH APPRECIATION EARLIER STATEMENT OF GOJ INTENT TO STRIVE FOR EARLY CONCLUSION OF TREATY IN COOPERATION WITH US AND OTHER LIKE-MINDED STATES (REF B). TREATIES BUREAU DIRGEN NAKAJIMA ALSO PRESENT.

2. IN REPLY, FONMIN SAID HE APPRECIATED AND WELCOMED THE SECRETARY'S LETTER, AND THAT HE SHARES THE SECRETARY'S APPREHENSION THAT FURTHER DELAY IN REACHING AGREEMENT ON MAJOR OUTSTANDING ISSUES WILL JEAPORDIZE THE EFFORTS OF SEVERAL YEARS' DURATION. "NOW IS THE TIME FOR REAL LEADERSHIP," HE EMPHASIZED. "IF SUCCESS IS POSSIBLE, I WILL DO ANYTHING IN MY POWER TO BRING IT ABOUT."

3. MIYAZAWA SAID THAT HIS PRINCIPAL ADVISORS ON LOS MATTERS, INCLUDING CHIEF DELEGATE AMBASSADOR FUJISAKI, ARE RATHER PESSIMISTIC THAT A BREAKTHROUGH CAN BE ACHIEVED AT PRESENT SESSION. THE GOJ, HE INTIMATED, IS INCLINED TO DESPAIR OF BRINGING POORLY COORDINATED AND SUSPICIOUS LDC BLOCS TO POINT OF DECISION. JAPAN ON THE OTHER HAND, SHARES WITH US THE CONCERN THAT FURTHER DELAY LIKELY TO TRIGGER CHAIN REACTION OF UNILATERAL ACTS WHICH WOULD PUT TREATY BEYOND REACH. JAPAN ITSELF IS FACED WITH TWO PROBLEMS WHICH CANNOT BE PUT OFF MUCH LONGER, MIYAZAWA SAID, POINTING TO US-JAPAN BILATERAL NEGOTIATIONS ON 200-MILE EXCLUSIVE FISHING ZONE AND TO DOMESTIC DEMANDS FOR EXTENSION OF JAPANESE TERRITORIAL WATERS TO TWELVE NAUTICAL MILES. LATTER QUESTION, HE NOTED, POSES IN ABSENCE LOS TREATY WHICH WOULD OVERRIDE JAPANESE "NON-NUCLEAR PRINCIPLES" A THREAT TO UNIMPEDED USE OF MAJOR STRAITS BY US WARSHIPS. GOH HAS HOPED TO DEFER  
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DECISION ON EXTENSION OF TERRITORIAL SEA BUT, INASMUCH AS PRIME MINISTER MIKI HAS PROMISED ACTION BY END OF THIS YEAR, AND AGGRESSIVE RUSSIAN FISHING FLEET CERTAIN TO BE BACK IN NOVEMBER, THE QUESTION CANNOT BE DUCKED.

4. MIYAZAWA PROBED FOR INDICATIONS OF SECRETARY'S STRATEGY. DOES SECRETARY, HE ASKED, INTEND TO CONVENE MEETING OF LEADERS OF MAJOR STATES

ATTEMPT TO ACHIEVE BREAKTHROUGH IN NEW YORK? COULD SECRETARY BE AIMING AT MULTI-FACETED PACKAGE DEAL WITH LDC'S, PERHAPS INVOLVING SOME CONCESSIONS ON SEABEDS AND/OR DISPUTE SETTLEMENT ISSUES? CHARGE SAID THAT HE NOT INFORMED IN DETAIL ON OUR STRATEGY BUT THAT, SO FAR AS HE AWARE, USG NOT AIMING AT ANY FORMAL MEETING OF MINISTERS. BUT, HE SAID, IT IS CLEAR THAT US WILL BE FLEXIBLE AS POSSIBLE IN SEARCH FOR RESOLUTION OF OUTSTANDING ISSUES, WILL SEEK TO EXERCISE LEADERSHIP AND TO BUILD UPON ANY PROGRESS AT THE WORKING LEVEL.

5. FONMIN EXPRESSED OPTIMISM THAT SECRETARY'S PARTICIPATION IN PRESENT SESSION WILL EXPEDITE MATTERS, "SO THAT AT LEAST THIS SESSION WILL BE THE LAST BUT ONE. THAT MUCH WE CAN REALISTICALLY HOPE FOR--WITH STRONG LEADERSHIP." HE ASKED IN CONCLUSION THAT CHARGE RELAY HIS ASSURANCE THAT THE SECRETARY "MAY BE SURE OF OUR SUPPORT, AS NO DOUBT HE HAS BEEN."

6. FOLLOWING MEETING, NAKAJIMA ASKED AND WAS TOLD WHICH OTHER GOVERNMENTS HAVE RECEIVED LETTER FROM SECRETARY. NAKAJIMA ASKED FURTHER IF THE US WOULD MAKE INITIATIVE PUBLIC, OR WOULD OBJECT TO JAPAN'S DOING SO IN LOW-KEY FASHION. CHARGE SAID THAT HE WOULD SEEK GUIDANCE ON THAT POINT BUT URGED THAT GOJ HOLD MATTER IN CONFIDENCE UNTIL HE HAD RECEIVED WORD FROM DEPARTMENT. REQUEST DEPARTMENT'S GUIDANCE ON THIS POINT AT EARLIEST OPPORTUNITY.  
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